#### DRAFT MINUTES PENDING CONFIRMATION AT THE NEXT MEETING

#### BATH AND NORTH EAST SOMERSET

#### MINUTES OF DEVELOPMENT CONTROL COMMITTEE

Wednesday, 3rd August, 2011

Present:- Councillor Gerry Curran in the Chair Councillors Lisa Brett, Neil Butters, Liz Hardman, Eleanor Jackson, Les Kew, David Martin, Douglas Nicol, Bryan Organ, Martin Veal, Brian Webber and Sally Davis (In place of David Veale)

#### 23 EMERGENCY EVACUATION PROCEDURE

The Senior Democratic Services Officer read out the procedure

#### 24 ELECTION OF VICE CHAIR (IF DESIRED)

A Vice Chair was not required

#### 25 APOLOGIES FOR ABSENCE AND SUBSTITUTIONS

An apology for absence was received from Councillor David Veale whose substitute was Councillor Sally Davis

#### 26 DECLARATIONS OF INTEREST

Councillor Liz Hardman stated for the record that she had attended Paulton Parish Council when the planning applications at Midsomer Pet Lodge, Paulton – to be determined at today's meeting - had been considered but that she had not taken part. She would therefore participate in the discussion and vote when these applications were considered by the Committee later in the meeting.

#### 27 TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIR

There were no items of Urgent Business

## 28 ITEMS FROM THE PUBLIC - TO RECEIVE DEPUTATIONS, STATEMENTS, PETITIONS OR QUESTIONS

The Senior Democratic Services Officer reported that notice of a statement had been received and that this should be taken at this stage of the proceedings. There was also a representative for the applicants wishing to make a statement on Item 2 of the planning applications and she would be heard when reaching that Item in Report 10. Both speakers would have up to 3 minutes to make their statements.

The Chair invited Edward Drewe to make his statement regarding a perceived conflict between licensing and planning as regards food outlets open after 11pm. He

referred to documentation sent direct to Members about this matter. After hearing the statement, the Members discussed the issue. The Senior Legal Adviser responded to some of the points raised by Members and advised that licensing and planning were separate statutory regimes and that different criteria applied in the determination of licensing and planning applications. Members debated the issue and it was **RESOLVED** that a report be made to the next meeting with Edward Drewe being kept informed accordingly.

(Note: A copy of the document on this matter provided by Edward Drewe to Committee Members has been retained in the Minute Book)

#### 29 ITEMS FROM COUNCILLORS AND CO-OPTED MEMBERS

There were no items from Councillors

#### 30 MINUTES: WEDNESDAY 6TH JULY 2011

The Minutes of the previous meeting held on Wednesday 6<sup>th</sup> July 2011 were approved as a correct record and signed by the Chair, subject to Councillor Martin Veal's name being added to the comments made about renewable energy aspects of the proposals at Bath Spa University (Items 8 and 9, Minute 22, Page 15)

#### 31 MAJOR DEVELOPMENTS

The Senior Professional – Major Developments updated the Committee on major developments in the district as follows:

K2 Keynsham – The Secretary of State had issued his decision to allow the appeal against the Council's refusal of development on the plot of land owned by Taylor Wimpey. An application for costs had been made. He would report on progress at a later date. If any Member would like a copy of the decision letter, they could contact the Committee Administrator to forward the request to him. He responded to Members' questions about various aspects of the proposed development.

Bath Western Riverside – A further application had been received from Crest Nicholson to develop 4 houses on some adjoining land which would complete the development. In response to a Member's comment, he stated that it was likely that the development would be completed ahead of schedule.

Former Railway Land, Radstock (Norton Radstock Regeneration) – In response to an enquiry by Councillor Eleanor Jackson about the road system, he stated that this was still a live application and couldn't comment on it. However, the highway works were being investigated and 2 Traffic Regulation Orders were being advertised. A further report on this development would probably be made to Committee at its September meeting. He advised that the Highways Department would be able to provide further information on the road system etc.

Supermarket developments in Bath – In response to a comment by the Chair, he stated that these were live applications and he couldn't comment except to say that Tesco hoped to develop the former Bath Press site on Lower Bristol Road, Bath, and that Sainsbury's were looking to extend their existing supermarket at Green Park

Station, Bath. It was anticipated that these applications could come before the Committee at its meeting in September.

Bath Spa Railway Station/Bus Station – Councillor Neil Butters raised the issue of works at the Railway Station which could have a large impact and considered that this should be included in the major developments on which the Committee were updated. Councillor Les Kew provided information on the prospective completion date. The Senior Professional – Major Developments agreed to include this site in his regular updates to the Committee. There was further discussion regarding wc facilities not being available at the Bus Station with no directions to other public conveniences. This was the responsibility of First Group. It was stated that the facilities at the rear of Debenhams in Southgate closed from 5pm. The Chair stated that he would see what he could do to ensure that better facilities could be provided in the future. The Senior Professional – Major Developments requested that he be advised in advance if there were any other major developments on which Members would like to be updated at Committee.

Lidls – In response to a Member's query, the Chair stated that there were some issues to be resolved but it was hoped that permission could be issued shortly.

Somerdale, Keynsham – The Senior Professional – Major Developments reported that, after undertaking a marketing exercise, the owners, Cadbury Kraft, had short-listed 3 developers for the site and that discussions/negotiations would be carried out with the successful developer and the Council later in the year.

## 32 PLANS LIST - APPLICATIONS FOR PLANNING PERMISSION ETC FOR DETERMINATION BY THE COMMITTEE

The Committee considered

- The report of the Development Manager on two planning applications at Midsomer Pet Lodge, Paulto' Hill, Paulton
- An Update Report by the Development Manager on Item 2, the Report being attached as *Appendix 1* to these Minutes
- An oral statement by a Trustee for Greyhound Rescue West of England speaking on behalf of the applicants, the Speakers List being attached as Appendix 2 to these Minutes

**RESOLVED** that, in accordance with their delegated powers, the applications be determined as set out in the Decisions List as attached as *Appendix 3* to these Minutes.

Item 1 Midsomer Pet Lodge, Paulto' Hill, Paulton – Erection of replacement kennel building (Retrospective) – The Case Officer reported on this application and his recommendation to Permit with conditions. He stated that the wording of the recommended Condition 3 relating to land drainage assessment would need to be amended to ensure that the drainage works were carried out.

Members discussed the proposal. Councillor Liz Hardman considered that the proposal would not have a greater impact on the countryside or highway as there was no significant increase of the existing facilities provided. Also the facility existed prior to the residential dwelling on land adjoining the site and she felt that the amenities of the residents would not be significantly affected. The proposal, however, would benefit from some landscaping. She pointed out that the Parish Council supported the application. Councillor Hardman then moved the Recommendation to Permit with conditions which was seconded by Councillor Les Kew. Councillor Eleanor Jackson then read out a comment received from Councillor John Bull, one of the Ward Councillors, who supported the application.

Members debated the motion. Councillor Martin Veal referred to the "dazzling effect of the spotlight" to which an objector had referred and he enquired whether this could be mitigated. The Case Officer advised that a condition could be added accordingly. The mover and seconder of the motion agreed to this addition. Councillor Doug Nicol queried whether photovoltaic cells could be added to the roof for renewable energy purposes. The Case Officer responded that this was not part of the current application and could not be included without negotiation with the applicants.

The motion was then put to the vote. Voting: 11 in favour and 0 against with 1 abstention. Motion carried.

Item 2 Midsomer Pet Lodge, Paulto' Hill, Paulton – Use of store/office/cattery building as a 2 bedroomed dwelling and office with alterations to existing external appearance – The Case Officer reported on this application and his recommendation to Refuse permission. The Update Report commented on further letters of support received.

The public speaker made her statement in support of the proposal. The Senior Legal Adviser commented on some of the issues raised in the statement as regards the legal status of the current Enforcement Notice on the property and the consequences if permission was granted for this proposal.

Councillor Liz Hardman opened the debate. She considered that this was a long established enterprise which was acceptable in a rural area. The adjoining house was originally part of the enterprise but the land had been divided some years ago. She commented that this was a useful facility located only a short distance from the community and felt that the kennels needed residential occupation on site for the welfare of the animals. The occupation of the dwelling could be tied to the business. She therefore considered that the recommendation should be overturned and accordingly moved that permission be granted. The motion was seconded by Councillor Neil Butters. Councillor Eleanor Jackson then read out the comments of Councillor John Bull, one of the Ward Councillors, who supported the application.

The Chair commented on some of the issues raised by Councillor Hardman. Councillors Les Kew and Bryan Organ asked questions about Council Tax payments and also the Enforcement Notice applying to the premises to which the Senior Legal Adviser responded. Members debated the motion. Some Members considered that there needed to be permanent residential occupation on the site for the wellbeing of the animals. The issue of the Enforcement Notice was discussed. The Case Officer responded that the Notice still applied to the property but no action had been taken to prosecute due to the personal circumstances of the then occupiers. The Senior

Legal Adviser responded on the legal situation if permission was either granted or refused. Reference was made by some Members to applications for residential dwellings required in conjunction with agriculture. Some Members were not convinced that permanent residential occupation was required on the site. The Chair pointed out that there was always the possibility that the business could fail or the applicants could retire etc which would then provide a permanent residence on the site without an allied business use. The Team Leader – Development Management emphasised the planning history of the site with a number of appeals against refusal being dismissed. The need for a permanent residential use had not been proven. He advised that, if permission was granted, it would need to be delegated to the Officers for appropriate conditions to be added. Also Members should be clear about the reasons for granting planning permission. It was also clarified that any permission would be subject to a Section 106 Agreement tying the residence to the business. This was accepted by the mover and seconder. Councillor Liz Hardman confirmed the reasons for granting permission.

The amended motion was then put to the vote. Voting: 6 in favour and 6 against. As there was an equality of voting, the Chair decided to use his second and casting vote against the motion. The voting was therefore 6 in favour and 7 against. Motion lost.

It was therefore moved by Councillor Les Kew to accept the Officer recommendation to Refuse permission which was seconded by Councillor Eleanor Jackson. The motion was put to the vote. Voting: 6 in favour and 6 against. As there was an equality of voting, the Chair decided to use his second and casting vote in support. Voting: 7 in favour and 6 against. Motion carried.

## 33 NEW PLANNING APPEALS LODGED, DECISIONS RECEIVED AND DATES OF FORTHCOMING HEARINGS/INQUIRIES

The report was noted

Prepared by Democratic Services		
Date Confirmed and Signed		
Chair(person)		
The meeting ended at 4.07 p	om	



#### BATH AND NORTH EAST SOMERSET COUNCIL

#### **Development Control Committee**

#### 3 August 2011

## OBSERVATIONS RECEIVED SINCE THE PREPARATION OF THE MAIN AGENDA

ITEM 10

#### ITEMS FOR PLANNING PERMISSION

Item No Application No Address Page No 10/05372/FUL Midsomer Pet Lodge, Paulto' Hill, Paulton 62

3 letters of support have been received, making the following points:

- the applicants/operators are committed and enthusiastic;
- the kennel facilities have been improved;
- a residential property is essential in providing 24hour care and security;
- travel to work, and other journeys, would be reduced;
- refusal would result in neglect of the property;
- the proposal is supported by the Parish Council;
- night staffing expensive, and would result in caravans, etc.;
- relates to a thriving small business;
- improvements to the building will result;
- represents a local, rural amenity; and
- history of the site is irrelevant.

#### Officer comment:

The enthusiasm and commitment of the applicants, in improving the kennel facilities, is not doubted. A residential property is not however considered to be essential; and night care could be facilitated by the existing building(s). Perceived improvements to the building are negligible. The authorised use of the site as kennels, and the support of the Parish Council, are noted. The history of the site is a material consideration. Overall, the perceived benefits of the proposal do not outweigh the identified harm.

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#### SPEAKERS LIST BATH AND NORTH EAST SOMERSET COUNCIL DEVELOPMENT CONTROL COMMITTEE

## MEMBERS OF THE PUBLIC ETC WHO MADE A STATEMENT AT DEVELOPMENT CONTROL COMMITTEE AT ITS MEETING ON WEDNESDAY $\mathbf{3^{RD}}$ AUGUST 2011

#### SITE/ITEM

#### NAME/REPRESENTING FOR/AGAINST

ITEM 6 ITEMS FROM		
THE PUBLIC		
Conflict between licensing	Edward Drewe, Planning	Statement
and planning as regards	Consultant	
food outlets open after		
11pm		
ITEM 10 PLANS LIST		
Midsomer Pet Lodge,	Jan Lake, Trustee for	For
Paulto' Hill, Paulton	Greyhound Rescue West of	
(Item 2, Pages 62 - 66)	England (representing the	
	Applicants)	

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#### BATH AND NORTH EAST SOMERSET COUNCIL

# DEVELOPMENT CONTROL COMMITTEE 3rd August 2011 DECISIONS

Item No: 01

**Application No:** 10/05370/FUL

Site Location:Midsomer Pet Lodge, Paulto' Hill, Paulton, BristolWard: PaultonParish: PaultonLB Grade: N/A

**Application Type:** Full Application

**Proposal:** Erection of replacement kennel building (Retrospective) **Constraints:** Agric Land Class 1,2,3a, Coal fields, Forest of Avon,

**Applicant:** Mr And Mrs Jim And Paula Talbot

Expiry Date: 24th March 2011
Case Officer: Andy Pegler

**DECISION** PERMIT with following conditions:

1 Notwithstanding the details submitted, within one month of the date of this permission a soft landscape scheme and a programme of implementation shall be submitted and approved in writing by the Local Planning Authority. The approved scheme shall thereafter be implemented in accordance with approved details.

Reason: In the interests of the appearance of the development.

2 The external finishes shall be applied in accordance with the submitted details, within one month of the date of this permission, unless otherwise agreed in writing by the Local Planning Authority.

Reason: In the interests of the appearance of the development.

3 Within one month of the date of this permission a land drainage assessment shall be submitted to, and approved in writing by the Local Planning Authority, and within four months of the date of this permission these approved details shall be fully implemented on site.

Reason: To ensure the provision of an appropriate drainage infrastructure.

4 Within one month of the date of this permission details of all external lighting, both existing and proposed, shall be submitted to the Local Planning Authority for approval and no other external lighting shall be installed at the site unless a further planning permission is granted.

Reason: In the interests of the appearance of the site, the amenities of nearby residents and to ensure minimum impact on any wildlife.

5 The development/works hereby permitted shall only be implemented in accordance with the plans as set out in the plans list below.

Reason: To define the terms and extent of the permission.

**PLANS LIST:** This decision relates to Design and Access Statement, photographs, location plan, drawing nos.1362/02 and /03 all stamped 16 December 2010 and drawing no.1362/09 date stamped 27 January 2011.

#### REASONS FOR GRANTING APPROVAL

- 1. The decision to grant approval has taken account of the Development Plan, relevant emerging Local Plans and approved Supplementary Planning Guidance. This is in accordance with the policies set out below at A.
- 2. All other material considerations, including the views of third parties, have been considered and they do not outweigh the reasons for approving the proposed development.
- 3. The building, the subject of recent works will not, with appropriate conditions, have a significant impact upon the appearance of the site on the landscape character of the surrounding area.
- 4. The building relates to an authorised use and existing residential amenities will not be significantly affected.

Α

Bath and North East Somerset Local Plan including minerals and waste policies adopted for October 2007.

T.24 - General development control and access policy;

D.2 - General design and public realm considerations.

NE.1 - Landscape character

ES.5 - Drainage

SUBMISSION CORE STRATEGY, MAY 2011 (The submission core strategy is a key material consideration but at this stage it has limited weight)

Policies T.24, D.2, NE.1 and ES.5 are Saved Local Plan Policies.

INFORMATIVE: This permission relates to only to the replacement kennel building, and does not authorise the erection or placement of any other buildings or structures within the site.

Item No: 02

**Application No:** 10/05372/FUL

Site Location: Midsomer Pet Lodge, Paulto' Hill, Paulton, Bristol Ward: Paulton Parish: Paulton LB Grade: N/A

**Application Type:** Full Application

Proposal: Use of store/office/cattery building as a 2 bedroomed dwelling and

office with alterations to existing external appearance

**Constraints:** Agric Land Class 1,2,3a, Coal fields, Forest of Avon,

**Applicant:** Mr And Mrs James And Paula Talbot

**Expiry Date:** 10th February 2011

Case Officer: Andy Pegler

#### **DECISION** REFUSE for the following reasons

1 The proposal would introduce an inappropriate residential use into this area of predominantly open countryside, to the detriment of its rural character, and contrary to Policies ET.9, HG.10 and D.2 of the Bath and North East Somerset Local Plan 2007; and to the aims of PPS 7 and PPG 13.

2 The proposal, located remote from services, employment opportunities and being poorly served by public transport and in the absence of an essential need, is contrary to the key aims of Planning Policy Guidance Note 13 which seeks to reduce growth in the length and number of motorised journeys.

**PLANS LIST:** This decision relates to Design and Access Statement, photographs, location plan and drawing nos.1362/04A, 05, 06A, 07B and 08 all date stamped 16 December 2010.

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